



UNIVERSITY  
OF  
CALIFORNIA

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Michael V. Drake, MD  
President

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CAMPUSES

Berkeley  
Davis  
Irvine  
UCLA  
Merced  
Riverside  
San Diego  
San Francisco  
Santa Barbara  
Santa Cruz

MEDICAL CENTERS

Davis  
Irvine  
UCLA  
San Diego  
San Francisco

NATIONAL LABORATORIES

Lawrence Berkeley  
Lawrence Livermore  
Los Alamos

DIVISION OF AGRICULTURE AND  
NATURAL RESOURCES

March 30, 2023

Director Joe Stephenshaw  
Department of Finance  
915 L Street  
Sacramento, California 95814

The Honorable Nancy Skinner  
Chair, Joint Legislative Budget Committee  
1020 N Street, Room 553  
Sacramento, California 95814

Pursuant to Section 17203.5 of the Education Code, enclosed is the University of California's report to the Department of Finance and Legislature on Housing Insecurity.

If you have any questions regarding this report, Associate Vice President David Alcocer would be pleased to speak with you. David can be reached by telephone at (510) 987-9113, or by e-mail at [David.Alcocer@ucop.edu](mailto:David.Alcocer@ucop.edu).

Sincerely,

Michael V. Drake, MD  
President

Enclosure

cc: Senate Budget and Fiscal Review  
The Honorable John Laird, Chair  
Senate Budget and Fiscal Review Subcommittee #1  
(Attn: Mr. Christopher Francis)  
(Attn: Ms. Jean-Marie McKinney)  
The Honorable Kevin McCarty, Chair  
Assembly Budget Subcommittee #2  
(Attn: Mr. Mark Martin)  
(Attn: Ms. Sarah Haynes)  
Mr. Hans Hemann, Joint Legislative Budget Committee  
Ms. Erika Contreras, Secretary of the Senate  
Ms. Amy Leach, Office of the Chief Clerk of the Assembly  
Ms. Sue Parker, Office of the Chief Clerk of the Assembly  
Ms. Tammy Weis, Office of the Chief Clerk of the Assembly

Mr. Chris Ferguson, Department of Finance  
Mr. Jack Zwald, Department of Finance  
Ms. Gabriela Chavez, Department of Finance  
Mr. Gabriel Petek, Legislative Analyst Office  
Ms. Jennifer Pacella, Legislative Analyst Office  
Provost and Executive Vice President Katherine S. Newman  
Vice President and Vice Provost Yvette Gullatt  
Associate Vice Provost Elizabeth Halimah  
Senior Vice President Brent Colburn  
Executive Vice President and Chief Financial Officer Nathan Brostrom  
Associate Vice President David Alcocer  
Associate Vice President and Director Kathleen Fullerton

## UNIVERSITY OF CALIFORNIA

### Report on Housing Insecurity

The University of California submits this report in compliance with [AB 183](#), Chapter 54, Statutes of 2022 (Section 17203.5 of the Education Code), which requests the Office of the President of the University of California collect data on student housing insecurity at each of its respective campuses. Appendix I includes text relevant to this request.

#### **Background**

The University of California (UC) includes safe, secure housing where students can sleep, study, cook and shower in its definition of basic needs.<sup>1</sup> According to the 2022 UC Undergraduate Experience Survey (UCUES) and the 2021 Graduate Student Experience Survey (UCGSES)<sup>2</sup>, eight percent of UC undergraduates and three percent of UC graduate students reported having lacked a safe, regular and adequate nighttime place to stay and sleep for any length of time. Each of the ten campuses provides on-campus housing, as well as emergency housing support and rapid rehousing support for students experiencing extreme housing insecurity. The UC has also been awarded State funds for 2022-23 to develop low-cost student housing. This report provides an overview of the data currently available regarding housing assistance to housing insecure students at the UC, the number of students living on all ten campuses, available beds on all ten campuses, and average on-campus rental rates.

#### **Housing Assistance at the UCs**

All UC campuses offer emergency basic needs grants, mostly used for housing support. These grants offer the most robust and consistent tracking for supplemental housing assistance across all ten campuses. Campus Basic Needs Centers process the applications and financial aid offices disburse the awards to students in need of secure housing. The following illustrates the distribution of those grants in academic year 2021-22 to 3,605 students systemwide, based on identifying characteristics required in AB 183.

#### **Distribution of Basic Needs Emergency Grants by Demographics**

Figure 1 below describes the breakdown of emergency basic needs grant recipients by ethnicity and age. Approximately 82 percent of undergraduate grant recipients were from underrepresented ethnic groups and 79 percent were between the ages of 18 and 24. Approximately 57 percent of graduate student grant recipients were from underrepresented ethnic groups and 72 percent of graduate student recipients were between the ages of 22 and 34.

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<sup>1</sup> Basic Needs [About \(ucop.edu\)](#)

<sup>2</sup> [Student basic needs | University of California](#)

**Figure 1: UC Emergency Basic Needs Grant Recipients by Ethnicity and Age 2021-22**

	<b>Undergraduate</b>	<b>Graduate</b>
<b>Ethnicity</b>		
African American	296	109
American Indian	20	10
Asian	579	110
Chicano/Latino	1,498	171
White	381	236
Other	132	63
<b>Total</b>	<b>2,906</b>	<b>699</b>
	<b>Undergraduate</b>	<b>Graduate**</b>
<b>Age</b>		
Less than 18	*	N/A
18-22	2,023	10
22-24	287	148
25-29	297	220
30-34	146	135
35-39	65	88
40-49	61	81
50-64	21	15
65+	*	**
<b>Total</b>	<b>2,906</b>	<b>698</b>

\* Categories with n of  $\leq 10$  are omitted to protect student identities

\*\*698 out of 699 students reported age

Figure 2 below describes the breakdown of emergency basic needs grant recipients by gender and sexual orientation. Approximately 62 percent of undergraduate grant recipients were women; 36 percent were men; and less than two percent identified as non-binary. Approximately 17 percent identified in the LGBTQI+ categories of bisexual or gay. Approximately 64 percent of basic needs grant recipients among graduate students were female; 32 percent were male; and two percent identified as non-binary. Approximately 10 percent identified in the LGBTQI+ categories of bisexual or gay.

**Figure 2: UC Emergency Basic Needs Grant Recipients by Gender and Sexual Orientation 2021-22**

	<b>Undergraduate</b>	<b>Graduate</b>
<b>Gender</b>		
Female	1,810	449
Male	1,032	222
Non-Binary	50	16
Unknown	14	12
<b>Total</b>	<b>2,906</b>	<b>699</b>

<b>Sexual Orientation</b>		
	<b>Undergraduate</b>	<b>Graduate</b>
Bisexual	346	51
Gay/Lesbian	162	19
Hetero/Straight	2197	331
Unknown	201	298
<b>Total</b>	<b>2,906</b>	<b>699</b>

Figure 3 below describes the breakdown of emergency basic needs grant recipients by California Education Code Section 683150.5 eligibility, first-generation, former foster youth and students with dependents. Section 68130.5 eligible students are defined as those that meet the requirements of this California education code, which exempts eligible nonresident students from paying nonresident tuition fees at California public colleges and universities after they meet minimum attendance or credit hour requirements at qualifying California educational institutions, including elementary, secondary and postsecondary schools. First-generation students are identified by parental education below a four-year bachelor’s degree; former foster youth are identified either by receiving a Chafee grant or by self-identification on admissions forms. Students with dependents are defined as independent students who are married with a household of three or more and independent students who are single with households of two or more. Data was unavailable for first-generation graduate students, students with disabilities, and formerly homeless youth. Percentages were calculated based on 2,906 total undergraduate grant recipients and 699 total graduate student grant recipients. Some students qualified for more than one category.

**Figure 3: UC Undergraduate Emergency Basic Needs Grant Recipients by Section 68130.5 Eligibility, First-Generation, Former Foster Youth and Students with Dependents\***

<b>Demographic</b>	<b>Count Among Undergraduate Basic Needs Grant Recipients</b>	<b>% Among Undergraduate Basic Needs Grant Recipients*</b>	<b>Count Among Graduate Basic Needs Grant Recipients</b>	<b>% Among Graduate Basic Needs Grant Recipients</b>
Section 68130.5	618	21.3	36	5.2
1 <sup>st</sup> Generation	2,165	74.5	**	**
Former Foster Youth	97	3.3	***	***
Students with Dependents	278	9.6	289	41.3

\*Figures are rounded to the nearest one-tenth of a percent

\*\*Data unavailable

\*\*\*Categories with n of ≤10 are omitted to protect student identities

**Distribution of Basic Needs Emergency Grant by Income Level**

Figure 4 below describes the distribution of emergency basic needs grants by income level for undergraduate students. Data for graduate student income was unavailable due to significant variation in graduate students’ income sources, which are dependent on departmental funding and individual circumstances. Data for income

among undergraduate dependent students was the most robust. Approximately 38 percent of undergraduate dependent student grant recipients' incomes were less than \$35,000 annually, 28 percent were between \$35,000 and \$141,000 annually, two percent were between \$141,000 and \$212,000 annually and one percent had annual incomes over \$212,000.

**Figure 4: Undergraduate UC Basic Needs Emergency Grant Recipients by Income Range 2021-22**

<b>Income Range</b>	<b>Count</b>
Independent	885
Less than \$35,000	1,114
\$35,000 to 71,000	556
\$71,000 to \$106,000	187
\$106, 000 to \$141,000	74
\$141,000 to \$177,000	35
\$177,000 to 212,000	22
Over \$212,000	33
<b>Total</b>	<b>2,906</b>

### **Housing on UC Campuses**

All ten UC campuses offer on-campus housing. Due to high demand and few available beds, UC pursued funding to provide housing for its low-income students via the 2022-23 California Higher Education Student Housing Grant. This \$389 million allocation to UC for 2022-23 will fund the development of low-cost student housing via new construction or renovation. Figure 5, below, describes the number of students living on each campus, unoccupied beds on each campus, average monthly rental rates for two-bedroom, on-campus dorm rooms per student, and average monthly rental rates for two-bedroom campus apartments, per bedroom. Unoccupied beds on campus are defined as beds available according to capacity after all housing contracts have been fulfilled and are point-in-time counts. As such, this can vary week to week. Basic Needs Centers work with on-campus housing programs to place housing insecure students in unoccupied beds. However, emergency on-campus housing is not always an appropriate solution and not all housing insecure students are eligible for the program. Students living on campus are defined as students living in housing owned by or provided in a public-private partnership with the University/Regents. Each campus has multiple housing options, with pricing that varies by option. As such, rental rates for on-campus dorms and apartments reflect an overall average per campus of what a student paid for a bed in a double-occupancy dorm, or per bedroom in an on-campus apartment, in Fall 2022. Housing shortages and increased shelter costs reported by the U.S. Bureau of Labor Statistics in recent years are increasing demand for both on and off-campus housing, leaving either minimal or no available beds on all ten campuses.

**Figure 5: UC Students Living On Campus, Available Beds On Campus, and On-Campus Rental Rates, Fall 2022**

<b>Campus</b>	<b>Students living on campus*</b>	<b>Unoccupied Beds On Campus</b>	<b>Avg monthly rental rate per bed in double-occupancy dorm</b>	<b>Avg monthly rental rate per bedroom in 2-bedroom on-campus apartment</b>
Berkeley	9,695	105	\$1,419	\$1407
Davis	13,608	5	\$1,265	\$1015
Irvine	16,455	167	\$1,005	\$810
Los Angeles	22,519	0	\$1,453	\$1038
Merced	4,086	281	\$1,769	\$800
Riverside	8,493	104	\$1,404	\$950
Santa Barbara	10,221	0	\$1,390	\$820
Santa Cruz	9,168	0	\$1,578	\$1676
San Diego	17,906	116	\$1,345	\$1343
San Francisco	738	35	\$684	\$1470
<b>Total</b>	<b>112,889</b>	<b>813</b>	<b>\$1,331</b>	<b>\$1,133</b>

### Summary

Systemwide, UC provides on-campus student housing and is developing additional housing for UC’s low-income student population. The University also provides rapid rehousing and other housing supports for housing-insecure or homeless students. As inflation and the costs of living increase, grant aid increasingly has been identified as a best practice to prevent or alleviate housing insecurity and homelessness. The primary use of the emergency basic needs grants in 2021-22 was for housing support. Over 3,600 students accessed this aid during academic year 2021-22, with underrepresented populations receiving a significant percentage of the funding. As UC continues to develop and enhance its basic needs services, data collection will also improve, providing more specific descriptions of who is most benefitting from these supports.

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Appendix I  
AB 183, Chapter 54, Statutes of 2022

SEC. 5. Section 17203.5 is added to the Education Code, to read:

17203.5. (a) The office of the Chancellor of the California State University and the office of the Chancellor of the California Community Colleges shall, and the office of the President of the University of California is requested to, collect data on student housing insecurity at each of their respective campuses and submit a report on that data to the Department of Finance and all relevant policy committees on or before March 1, 2023.

(b) The collected data shall include all of the following information:

(1) The number of students who receive housing assistance for on-campus or off-campus housing disaggregated by all of the following:

(A) Gender.

(B) Ethnicity.

(C) The percentage of students who have dependents.

(D) The percentage of students who are first-generation college students.

(E) The percentage of students who are current or former foster youth.

(F) The percentage of students who meet the requirements Section 68130.5.

(G) The distribution of students by age group, income level, gender identity, and LGBTQI+ identity.

(H) The percentage of students who are students with disabilities as identified by the campus.

(I) The percentage of students who are current or former homeless youth.

(J) The percentage of students who identify as LGBTQI+.

(2) The number of students who live on campus and the number of available beds on campus.

(3) The average rental rate for a two-bed dorm room and a two-bedroom apartment on campus.

(4) The average rental rate for a two-bedroom apartment in city or county where the campus is located, if available.

(c) The requirement for submitting a report imposed under subdivision (a) is inoperative on March 1, 2027, pursuant to Section 10231.5 of the Government Code.

(d) This section shall remain in effect only until January 1, 2028, and as of that date is repealed.

**Contact Information:**

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