

# UNIVERSITY OF CALIFORNIA

BERKELEY • DAVIS • IRVINE • LOS ANGELES • MERCED • RIVERSIDE • SAN DIEGO • SAN FRANCISCO



SANTA BARBARA • SANTA CRUZ

1111 Franklin Street  
Oakland, CA 94607-5200  
Phone: (510) 987-9074  
<http://www.ucop.edu>

February 20, 2019

The Honorable Holly J. Mitchell  
Chair, Joint Legislative Budget Committee  
1020 N Street, Room 553  
Sacramento, California 95814

Dear Senator Mitchell:

Pursuant to Section 66721.9 of the Education Code, enclosed is the University of California's annual report to the Legislature on *Data on Student Transfers*.

If you have any questions regarding this report, Associate Vice President David Alcocer would be pleased to speak with you. David can be reached by telephone at (510) 987-9113, or by email at [David.Alcocer@ucop.edu](mailto:David.Alcocer@ucop.edu).

Yours very truly,

A handwritten signature in black ink, appearing to read "Janet Napolitano".

Janet Napolitano  
President

Enclosure

cc: Senate Budget and Fiscal Review  
The Honorable Richard D. Roth, Chair  
Senate Budget and Fiscal Review Subcommittee #1  
(Attn: Ms. Anita Lee)  
(Attn: Mr. Kirk Feely)  
The Honorable Kevin McCarty, Chair  
Assembly Budget Subcommittee #2  
(Attn: Mr. Mark Martin)  
(Attn: Mrs. Katie Sperla)  
Ms. Jennifer Troia, Joint Legislative Budget Committee  
Ms. Erika Contreras, Secretary of the Senate  
Ms. Tina McGee, Legislative Analyst's Office

The Honorable Holly J. Mitchell

February 20, 2019

Page 2

Ms. Amy Leach, Office of the Chief Clerk of the Assembly  
Mr. E. Dotson Wilson, Chief Clerk of the Assembly  
Ms. Keely Bosler, Department of Finance  
Mr. Jeff Bell, Department of Finance  
Mr. Chris Ferguson, Department of Finance  
Mr. Jack Zwald, Department of Finance  
Ms. Tina McGee, Legislative Analyst's Office  
Ms. Carolyn Chu, Legislative Analyst's Office  
Mr. Jason Constantouros, Legislative Analyst's Office  
Executive Vice President and Provost Michael Brown  
Vice Provost and Chief Outreach Officer Yvette Gullatt  
Executive Vice President and Chief Financial Officer Nathan Brostrom  
Senior Vice President Claire Holmes  
Associate Vice President David Alcocer  
Associate Vice President and Director Kieran Flaherty  
Associate Vice President Elizabeth Halimah  
Chief of Staff to the Chief Financial Officer Oren Gabriel  
Chief of Staff Governmental Relations Bob Hartnagel  
Manager Jennifer Brice

## UNIVERSITY OF CALIFORNIA

### Data on Student Transfers 2016 - 2018

The following report is provided pursuant to Section 66721.9 to the Education Code as amended in 2016 (AB 2137), which states:

(a) The Regents of the University of California are hereby requested to submit an annual report to the Legislature, in accordance with Section 9795 of the Government Code, on or before March 1 in each year from 2017 to 2022, inclusive, on all of the following:

(1) (A) The number of students who reported to the University of California on their admissions application that they received an associate degree for transfer and who were granted admission to the University of California, along with the average community college grade point average of these students, broken down by University of California campus.

(B) The admissions rate and yield rate for students who reported to the University of California on their admissions application that they received an associate degree for transfer, broken down by University of California campus.

(C) The number of students who reported to the University of California on their admissions application that they received an associate degree for transfer and who enrolled at the University of California, along with the average community college grade point average of these students, broken down by University of California campus.

(D) The number of students who reported to the University of California on their admissions application that they received an associate degree for transfer and who graduated from the University of California within two or three academic years for the cohort graduating in the year of the report, broken down by University of California campus.

(2) (A) The number of students who used the transfer admission guarantee and who were granted admission to the University of California, along with the average community college grade point average of these students, broken down by University of California campus.

(B) The admissions rate and yield rate for students who used the transfer admission guarantee, broken down by University of California campus.

(C) The number of students who used the transfer admission guarantee and who enrolled at the University of California, along with the average community college grade point average of these students, broken down by University of California campus.

(D) The number of students who used the transfer admission guarantee and who graduated from the University of California within two or three academic years for the cohort graduating in the year of the report, broken down by University of California campus.

(b) Beginning on or before March 1, 2019, the annual report to the Legislature pursuant to subdivision (a) is requested to include all of the following:

(1) The number of students who used a UC Transfer Pathway and who were granted admission to the University of California, along with the average community college grade point average of these students, broken down by University of California campus.

(2) The admissions rate and yield rate for students who used a UC Transfer Pathway, broken down by University of California campus.

(3) The number of students who used a UC Transfer Pathway who enrolled at the University of California, along with the average community college grade point average of these students, broken down by University of California campus.

(4) The number of students who used a UC Transfer Pathway and who graduated from the University of California within two or three academic years for the cohort graduating in the year of the report, broken down by University of California campus.

(c) To the extent that the University of California has this information, each category reported pursuant to this section is requested to be broken down by student ethnicity.

(d) Pursuant to Section 10231.5 of the Government Code, this section is repealed on January 1, 2024.

This document is the annual report responding to this legislative request.



---

## Background

### **Associate Degree for Transfer (ADT)**

In 2010, the California legislature enacted SB 1440 which required community colleges to develop 60-unit associate degrees for transfer (ADT) that include general education requirements and a minimum of 18 units in a major or area of emphasis. Under the legislation, the California State University is required to admit a student who earns one of these degrees to one of its campuses as a junior, and the University of California is requested to consider this achievement in its admission process. Under UC's comprehensive review policy adopted by the UC faculty, the ADT is among one of the nine criteria campuses are able to use to select their admitted class when they receive more minimally qualified applicants than they can admit. UC began requesting self-reported ADT completion information on the fall 2014 application for undergraduate admission. The accuracy of the self-reported data from the application is uncertain at the time of admission as it cannot be verified until the student completes the academic program at the community college and subsequently enrolls at a UC campus. More than 90 percent of applicants reporting an ADT also report participation/completion of another transfer preparation program such as IGETC, UC Transfer Admission Guarantee, or UC Transfer Pathways.

### **Transfer Admission Guarantee (TAG)**

The Transfer Admission Guarantee (TAG) program provides guaranteed admission to UC for community college students to their top choice campus if they meet specified conditions. All campuses participate in the program except Berkeley, UCLA, and San Diego. By participating in the TAG program, students can ensure their admission to a specific UC campus, some of which offer an early review of a student's academic record, early admission notification, and specific guidance on major preparation and general education coursework. Students may only apply for a TAG at one UC campus but may apply to as many additional UC campuses without a TAG as they wish. Students who are admitted with a TAG are not required to attend that campus.

Campuses specify the majors that participate in TAG and the requirements for guaranteed admission in each major. Qualifications for a TAG may include: completion of specific lower-division general education or major-preparation courses, minimum GPA, and minimum numbers of UC transferable units. Once a TAG is approved, students must fulfill all remaining coursework and GPA requirements designated on the TAG agreement to maintain their guaranteed offer of admission. When a student does not satisfy the conditions of the TAG contract prior to enrollment, his/her admission may be rescinded.

### **UC Transfer Pathways**

Developed in 2015, the UC Transfer Pathways identify a common set of lower-division preparatory courses for each of UC's 21 most popular majors. California Community College students who complete Pathway course requirements and general education courses with a satisfactory GPA would be well prepared for junior-level transfer to any UC campus in that major. Under UC's Comprehensive Review policy, completion of a UC Transfer Pathway is among one of the nine criteria campuses are able to use to select their admitted class when they receive more minimally qualified applicants than they can admit. UC began requesting self-reported Pathway completion information on the fall 2017 application for undergraduate admission. The accuracy of the self-reported data from the application is uncertain at the time of admission as it cannot be verified until the student completes the academic program at the community college and subsequently enrolls at a UC campus.

---

Data Outcomes

**Associate Degree for Transfer (ADT) – see Table 1**

As noted above, UC began collecting data on ADT completion from transfer applicants in 2014. The ADT information is self-reported by the applicant and unverified. There is no requirement for the student to apply to the same major as the ADT. Therefore, it should be stressed that the validity of the outcome data is uncertain and in no way confirms a causal relationship. For fall 2018, 13,288 community college transfer students reported plans to complete an ADT. This is an increase from 2017 (11,108) and 2016 (10,363). Almost 95 percent of students who apply to UC reporting an ADT also bring with them additional transfer preparation such as the IGETC, a UC Transfer Admission Guarantee, or UC Transfer Pathways. In 2017, only 221 students enrolled with ADT-only and without any other transfer preparation. Therefore, the outcomes described below reflect students not only with ADT but a vast majority who have additional transfer preparation.

The admission rates for this population to the UC system was 77 percent in 2018, up from 76 percent in 2017 and 72 percent in 2016. In 2018, the average self-reported GPA for admitted students universitywide was 3.45 and ranged from 3.25 at Merced to 3.76 at Berkeley and UCLA. Nearly three out of four students reporting completion of an ADT and who were admitted to UC enrolled at the university. The two-year graduation rate for students entering UC reporting an ADT in 2016 is 61 percent which exceeds the overall two-year graduation rate for transfers of 57 percent.<sup>1</sup> Los Angeles and Santa Barbara graduated the highest percentage of transfers with an ADT after two years with 71 percent followed by Santa Barbara with 63 percent of students graduating after two years.

**Transfer Admission Guarantee (TAG) – see Table 2**

The majority of transfer students admitted to UC are admitted without a TAG. However, over the last three years, the number of students applying to UC with a TAG has grown from 7,960 in 2016 to 9,345 in 2018. The average self-reported GPA for applicants with a TAG has also increased from 3.58 in 2016 to 3.61 in 2018 universitywide. The campus receiving the most TAG applicants in 2018 was Davis with 2,841 followed by Santa Barbara with 2,541 and Irvine with 2,429 TAG applicants.

The psychological impact of “guaranteed” admission is very powerful for prospective UC transfer applicants but also allows them to be strategic in applying to UC. With the guarantee in hand at one campus, students often apply to other UC campuses without risk, as the TAG does not bind a student to attend the TAG campus if admitted to another UC campus. The higher level of academic achievement and preparation of TAG applicants also positions the students to have several options post-community college. Thus, the yield rates for TAG admits may seem lower than expected, ranging from 32 percent at Merced to 48 percent at Davis in 2018. However, the yield rate to the university as a whole for 2018 was 85 percent, demonstrating that the majority of these applicants have multiple enrollment options within the UC system. The two-year graduation rate for students entering UC with a TAG in 2016 is 59 percent which exceeds the overall two-year graduation rate of 57 percent. Santa Barbara graduated the highest percentage at 65 percent (450 students) in two years followed by Santa Cruz at 64 percent (193 students).

---

<sup>1</sup> According to the 2018 Accountability Report, UC’s current two-year graduation rate for transfers is 57 percent.  
<https://accountability.universityofcalifornia.edu/2018/chapters/chapter-3.html#3.1.3>



---

**UC Transfer Pathways – see Table 3**

As noted above, UC began collecting data on completion of UC Transfer Pathways from transfer applicants in 2017. Graduation rate data will be available next year, when the 2017 entering cohort completes their second year at the University. The information on Pathway completion is self-reported by the applicant and unverified. There is no requirement for the student to apply to the same major as the Pathway. Therefore, it should be stressed that the validity of the admission and enrollment data in no way confirms a causal relationship.

For 2018, 13,534 California community college students reported completing a UC Transfer Pathway, up from 10,999 in 2017. Universitywide in 2018, 79 percent of these students were admitted and 76 percent of those admitted ultimately enrolled at UC. The average self-reported GPA among admitted students universitywide was 3.46.

**Table 1**  
**University of California**  
**CCC Students Reporting an Associate Degree for Transfer**

		Fall 2016			Fall 2017			Fall 2018		
		Counts	Admit, Yield & Grad Rates	Average GPA	Counts	Admit & Yield Rates	Average GPA	Counts	Admit & Yield Rates	Average GPA
Universitywide	Applicants	10,363		3.32	11,108		3.34	13,288		3.35
	Admits	7,445	72%	3.44	8,467	76%	3.44	10,242	77%	3.45
	Enrolled	5,526	74%	3.46	6,274	74%	3.46	7,414	72%	3.48
	Graduated (2 yrs)	3,381	61%							
Berkeley	Applicants	4,912		3.43	5,322		3.46	6,095		3.48
	Admits	1,086	22%	3.76	1,350	25%	3.75	1,435	24%	3.76
	Enrolled	742	68%	3.75	839	62%	3.74	844	59%	3.74
	Graduated (2 yrs)	451	61%							
Davis	Applicants	4,291		3.33	4,671		3.36	5,585		3.37
	Admits	2,807	65%	3.48	3,087	66%	3.50	3,498	63%	3.56
	Enrolled	868	31%	3.34	896	29%	3.37	1,051	30%	3.43
	Graduated (2 yrs)	528	61%							
Irvine	Applicants	5,176		3.31	5,601		3.35	6,878		3.36
	Admits	2,715	52%	3.52	3,209	57%	3.53	3,217	47%	3.59
	Enrolled	683	25%	3.40	880	27%	3.42	922	29%	3.51
	Graduated (2 yrs)	403	59%							
Los Angeles	Applicants	5,894		3.40	6,343		3.43	7,603		3.44
	Admits	1,681	29%	3.70	1,778	28%	3.74	2,027	27%	3.76
	Enrolled	997	59%	3.67	1,029	58%	3.71	1,191	59%	3.74
	Graduated (2 yrs)	707	71%							
Merced	Applicants	913		3.08	1,099		3.11	1,332		3.14
	Admits	566	62%	3.32	680	62%	3.25	872	65%	3.25
	Enrolled	56	10%	2.98	72	11%	3.18	79	9%	3.13
	Graduated (2 yrs)	27	48%							
Riverside	Applicants	3,134		3.19	3,328		3.20	4,381		3.20
	Admits	2,076	66%	3.33	2,419	73%	3.28	3,146	72%	3.28
	Enrolled	419	20%	3.18	501	21%	3.10	761	24%	3.10
	Graduated (2 yrs)	250	60%							
San Diego	Applicants	4,676		3.37	4,974		3.38	5,926		3.40
	Admits	2,440	52%	3.62	2,952	59%	3.56	3,083	52%	3.62
	Enrolled	671	28%	3.46	853	29%	3.41	990	32%	3.52
	Graduated (2 yrs)	340	51%							
Santa Barbara	Applicants	4,951		3.33	5,306		3.35	6,091		3.37
	Admits	2,887	58%	3.53	3,235	61%	3.54	3,777	62%	3.57
	Enrolled	764	26%	3.53	844	26%	3.41	956	25%	3.46
	Graduated (2 yrs)	480	63%							
Santa Cruz	Applicants	2,823		3.23	3,089		3.24	3,998		3.26
	Admits	1,659	59%	3.38	1,941	63%	3.36	2,828	71%	3.36
	Enrolled	326	20%	3.18	360	19%	3.19	620	22%	3.18
	Graduated (2 yrs)	195	60%							

SOURCE: UC Office of the President, Student Affairs, Undergraduate Admissions, F16, F17 & F18 DM & UCAP

**Table 2**  
**University of California**  
**Transfer Admission Guarantee (TAG)**

		Fall 2016			Fall 2017			Fall 2018		
		Counts	Admit, Yield & Grad Rates	Average GPA	Counts	Admit & Yield Rates	Average GPA	Counts	Admit & Yield Rates	Average GPA
Universitywide	Applicants	7,960		3.58	8,195		3.60	9,345		3.61
	Admits (TAG)	7,754	97%	3.59	8,157	100%	3.60	9,240	99%	3.62
	Enrolled (TAG)	3,148	41%	3.52	3,351	41%	3.54	3,819	41%	3.55
	Graduated (2 yrs)	1,872	59%							
	Admits (any UC)	7,850	99%	3.59	8,171	100%	3.60	9,281	99%	3.62
	Enrolled (any UC)	6,642	85%	3.59	7,033	86%	3.60	7,927	85%	3.62
Davis	Applicants	2,946		3.60	2,733		3.61	2,841		3.64
	Admits	2,819	96%	3.61	2,713	99%	3.61	2,803	99%	3.64
	Enrolled	1,371	49%	3.54	1,265	47%	3.56	1,337	48%	3.59
	Graduated (2 yrs)	845	62%							
Irvine	Applicants	1,747		3.72	2,062		3.72	2,429		3.73
	Admits	1,747	100%	3.72	2,062	100%	3.72	2,425	100%	3.73
	Enrolled	603	35%	3.67	809	39%	3.67	969	40%	3.67
	Graduated (2 yrs)	289	48%							
Merced	Applicants	34		3.15	43		3.28	53		3.29
	Admits	33	97%	3.14	43	100%	3.28	53	100%	3.29
	Enrolled	10	30%	3.12	14	33%	3.34	17	32%	3.41
	Graduated (2 yrs)	0	0%							
Riverside	Applicants	408		3.41	341		3.41	546		3.30
	Admits	405	99%	3.41	334	98%	3.41	538	99%	3.30
	Enrolled	150	37%	3.43	115	34%	3.41	201	37%	3.32
	Graduated (2 yrs)	95	63%							
Santa Barbara	Applicants	1,962		3.56	2,198		3.59	2,541		3.62
	Admits	1,962	100%	3.56	2,198	100%	3.59	2,541	100%	3.62
	Enrolled	688	35%	3.45	801	36%	3.48	882	35%	3.52
	Graduated (2 yrs)	450	65%							
Santa Cruz	Applicants	863		3.38	818		3.41	935		3.43
	Admits	788	91%	3.39	807	99%	3.41	880	94%	3.43
	Enrolled	303	38%	3.34	318	39%	3.37	377	43%	3.38
	Graduated (2 yrs)	193	64%							

SOURCE: UC Office of the President, Student Affairs, Undergraduate Admissions, F16, F17 & F18 DM & UCAP



**Table 3**  
**University of California**  
**CCC Students Reporting Completion of a Transfer Pathway**

		Fall 2017			Fall 2018		
		Counts	Admit & Yield Rates	Average GPA	Counts	Admit & Yield Rates	Average GPA
Universitywide	Applicants	10,999		3.37	13,534		3.37
	Admits	8,771	80%	3.46	10,737	79%	3.46
	Enrolled	6,861	78%	3.47	8,126	76%	3.50
	Graduated (2 yrs)						
Berkeley	Applicants	4,223		3.51	5,015		3.50
	Admits	1,205	29%	3.79	1,213	24%	3.80
	Enrolled	708	59%	3.77	648	53%	3.76
	Graduated (2 yrs)						
Davis	Applicants	3,985		3.39	4,915		3.40
	Admits	2,728	68%	3.51	3,053	62%	3.57
	Enrolled	854	31%	3.40	928	30%	3.47
	Graduated (2 yrs)						
Irvine	Applicants	4,913		3.38	6,336		3.39
	Admits	2,996	61%	3.54	3,240	51%	3.61
	Enrolled	851	28%	3.44	909	28%	3.52
	Graduated (2 yrs)						
Los Angeles	Applicants	5,112		3.45	6,389		3.46
	Admits	1,651	32%	3.77	1,907	30%	3.78
	Enrolled	959	58%	3.75	1,180	62%	3.76
	Graduated (2 yrs)						
Merced	Applicants	850		3.12	1,026		3.15
	Admits	576	68%	3.22	719	70%	3.28
	Enrolled	60	10%	3.06	66	9%	3.13
	Graduated (2 yrs)						
Riverside	Applicants	3,047		3.23	4,061		3.24
	Admits	1,976	65%	3.32	2,908	72%	3.32
	Enrolled	443	22%	3.13	673	23%	3.14
	Graduated (2 yrs)						
San Diego	Applicants	3,741		3.42	5,017		3.42
	Admits	2,329	62%	3.57	2,749	55%	3.62
	Enrolled	624	27%	3.42	847	31%	3.51
	Graduated (2 yrs)						
Santa Barbara	Applicants	3,858		3.36	4,957		3.38
	Admits	2,283	59%	3.54	2,958	60%	3.57
	Enrolled	509	22%	3.40	737	25%	3.43
	Graduated (2 yrs)						
Santa Cruz	Applicants	2,978		3.27	3,809		3.28
	Admits	2,042	69%	3.37	2,823	74%	3.37
	Enrolled	403	20%	3.15	609	22%	3.19
	Graduated (2 yrs)						

SOURCE: UC Office of the President, Student Affairs, Undergraduate Admissions, F17 & F18 DM & UCAP

**Contact Information:**  
University of California  
Office of the President  
1111 Franklin Street  
Oakland, CA 94607  
<http://www.ucop.edu>