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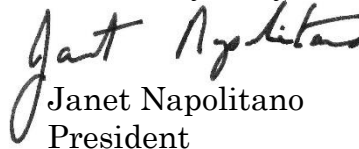http://www.ucop.edu

February 28, 2018

The Honorable Holly J. Mitchell
Chair, Joint Legislative Budget Committee
1020 N Street, Room 553
Sacramento, California 95814

Dear Senator Mitchell:

Pursuant to Section 66721.9 of the Education Code, enclosed is the University of
California's annual report to the Legislature on *Student Transfers*.

If you have any questions regarding this report, Associate Vice President David Alcocer
would be pleased to speak with you. You can reach David by telephone at (510) 987-9113, or
by email at David.Alcocer@ucop.edu.

Yours very truly,

Janet Napolitano
President

Enclosure

cc: Senate Budget and Fiscal Review
        The Honorable Anthony J. Portantino, Chair
        Senate Budget and Fiscal Review Subcommittee #1
            (Attn: Ms. Anita Lee)
            (Attn: Ms. Cheryl Black)
        The Honorable Kevin McCarty, Chair
        Assembly Budget Subcommittee #2
            (Attn: Mr. Mark Martin)
            (Attn: Mrs. Katie Sperla)
        Ms. Jennifer Troia, Joint Legislative Budget Committee
        Mr. Danny Alvarez, Secretary of the Senate

Ms. Tina McGee, Legislative Analyst's Office
Ms. Amy Leach, Office of the Chief Clerk of the Assembly
Ms. Diane Boyer-Vine, Legislative Counsel Bureau
Mr. E. Dotson Wilson, Chief Clerk of the Assembly
Mr. Jeff Bell, Department of Finance
Mr. Jack Zwald, Department of Finance
Ms. Tina McGee, Legislative Analyst's Office
Mr. Mac Taylor, Legislative Analyst's Office
Mr. Jason Constantouros, Legislative Analyst's Office
Provost and Executive Vice President Michael Brown
Executive Vice President and Chief Financial Officer Nathan Brostrom
Vice Provost and Chief Outreach Officer Yvette Gullatt
Vice President Robin Holmes-Sullivan
Associate Vice President Elizabeth Halimah
Associate Vice President David Alcocer
Associate Vice President and Director Kieran Flaherty
Chief Policy Advisor and Executive Director Jenny Kao
Chief of Staff to the Chief Financial Officer Oren Gabriel

UNIVERSITY OF CALIFORNIA

Student Transfers
(2015 – 2017)

The following report is provided pursuant to Section 66721.9 to the Education Code as amended in 2016 (**AB 2137**), which states:

(a) The Regents of the University of California are hereby requested to submit an annual report to the Legislature, in accordance with Section 9795 of the Government Code, on or before March 1 in each year from 2017 to 2022, inclusive, on all of the following:

(1) (A) The number of students who reported to the University of California on their admissions application that they received an associate degree for transfer and who were granted admission to the University of California, along with the average community college grade point average of these students, broken down by University of California campus.

(B) The admissions rate and yield rate for students who reported to the University of California on their admissions application that they received an associate degree for transfer, broken down by University of California campus.

(C) The number of students who reported to the University of California on their admissions application that they received an associate degree for transfer and who enrolled at the University of California, along with the average community college grade point average of these students, broken down by University of California campus.

(D) The number of students who reported to the University of California on their admissions application that they received an associate degree for transfer and who graduated from the University of California within two or three academic years for the cohort graduating in the year of the report, broken down by University of California campus.

(2) (A) The number of students who used the transfer admission guarantee and who were granted admission to the University of California, along with the average community college grade point average of these students, broken down by University of California campus.

(B) The admissions rate and yield rate for students who used the transfer admission guarantee, broken down by University of California campus.

(C) The number of students who used the transfer admission guarantee and who enrolled at the University of California, along with the average community college grade point average of these students, broken down by University of California campus.

(D) The number of students who used the transfer admission guarantee and who graduated from the University of California within two or three academic years for the cohort graduating in the year of the report, broken down by University of California campus.

(b) Beginning on or before March 1, 2019, the annual report to the Legislature pursuant to subdivision (a) is requested to include all of the following:

(1) The number of students who used a UC Transfer Pathway and who were granted admission to the University of California, along with the average community college grade point average of these students, broken down by University of California campus.

(2) The admissions rate and yield rate for students who used a UC Transfer Pathway, broken down by University of California campus.

(3) The number of students who used a UC Transfer Pathway who enrolled at the University of California, along with the average community college grade point average of these students, broken down by University of California campus.

(4) The number of students who used a UC Transfer Pathway and who graduated from the University of California within two or three academic years for the cohort graduating in the year of the report, broken down by University of California campus.

(c) To the extent that the University of California has this information, each category reported pursuant to this section is requested to be broken down by student ethnicity.

(d) Pursuant to Section 10231.5 of the Government Code, this section is repealed on January 1, 2024.

This document is the annual report responding to this legislative request (applicable sections for 2018 are a.1.A through a.2.D.)

<u>Background</u>

Associate Degree for Transfer (ADT)
In 2010, the California legislature enacted SB 1440 which required community colleges to develop 60-unit associate degrees for transfer (ADT) that include general education requirements and a minimum of 18 units in a major or area of emphasis. Under the legislation, the California State University is required to admit a student who earns one of these degrees to one of its campuses as a junior, and the University of California is requested to consider this achievement in its admission process. Under UC's comprehensive review policy adopted by the UC faculty, the ADT is among one of the nine criteria campuses are able to use to select their admitted class when they receive more minimally qualified applicants than they can admit. UC began requesting self-reported ADT completion information on the fall 2014 application for undergraduate admission. The accuracy of the self-reported data from the application is uncertain at the time of admission as it cannot be verified until the student completes the academic program at the community college and subsequently enrolls at a UC campus. More than 90 percent of applicants reporting an ADT also report participation/completion of another transfer preparation program such as IGETC, UC Transfer Admission Guarantee, or UC Transfer Pathways.

Transfer Admission Guarantee (TAG)
The Transfer Admission Guarantee (TAG) program provides guaranteed admission to UC for community college students to their top choice campus if they meet specified conditions. All campuses participate in the program except Berkeley, UCLA, and San Diego. By participating in the TAG program, students can ensure their admission to a specific UC campus, some of which offer an early review of a student's academic record, early admission notification, and specific guidance on major preparation and general education coursework. Students may only apply for a TAG at one UC campus but may apply to as many additional UC campuses without a TAG as they wish. Students who are admitted with a TAG are not required to attend that campus.

Campuses specify the majors that participate in TAG and the requirements for guaranteed admission in each major. Qualifications for a TAG may include: completion of specific lower-division general education or major-preparation courses, minimum GPA, and minimum numbers of UC transferable units. Once a TAG is approved, students must fulfill all remaining coursework and GPA requirements designated on the TAG agreement to maintain their guaranteed offer of admission. When a student does not satisfy the conditions of the TAG contract prior to enrollment, his/her admission may be rescinded.

<u>Data Outcomes</u>

Associate Degree for Transfer (ADT) – see Table 1
As noted above, UC began collecting data on ADT completion from transfer applicants in 2014. The ADT information is self-reported by the applicant and unverified. Therefore, it should be stressed that the validity of the outcome data is uncertain and in no way confirms a causal relationship. For fall 2015, 10,995 community college transfer students reported plans to complete an ADT. The numbers fluctuated slightly in 2016 (10,363) and 2017 (11,108). Over 90 percent of students who apply to UC reporting an ADT also bring with them additional transfer preparation such as the IGETC, a UC Transfer Admission Guarantee, or UC Transfer Pathways. In 2015, only 358 students enrolled with ADT-only and without any other transfer preparation. Therefore, the outcomes described below reflect students not only with ADT but a vast majority who have additional transfer preparation.

Admission rates for this population improved universitywide and at every campus between 2015 and 2017 with the exception of UCLA where the rate held steady at 28 to 29 percent. In 2017, the average self-reported GPA for admitted students ranged from 3.25 at Merced to 3.75 at Berkeley. Nearly three out of four students reporting completion of an ADT and were admitted to UC enrolled at the University[1]. The two-year graduation rate for students entering UC reporting an ADT in 2015 is 60 percent which exceeds the overall two-year graduation rate for transfers of 56 percent.[2] Los Angeles and Santa Barbara graduated the highest percentage of transfers with 71 percent after two years followed by Berkeley with 63 percent of students graduating after two years.

Transfer Admission Guarantee (TAG) – see Table 2

The majority of transfer students admitted to UC are admitted without a TAG. However, over the last three years, the number of students applying to UC with a TAG has grown from 6,596 in 2015 to 8,195 in 2017. The average self-reported GPA for applicants with a TAG has also increased from 3.57 in 2015 to 3.60 in 2017 universitywide. The campus receiving the most TAG applicants in 2017 was Davis with over 2,700, followed by Santa Barbara with nearly 2,200 and Irvine with over 2,000 TAG applicants.

The psychological impact of "guaranteed" admission is very powerful for prospective UC transfer applicants but also allows them to be strategic in applying to UC. With the guarantee in hand at one campus, students often apply to other UC campuses without risk, as the TAG does not bind a student to attend the TAG campus if admitted to another UC campus. The higher level of academic achievement and preparation of TAG applicants also positions the students to have several options post-community college. Thus, the yield rates for TAG admits may seem lower than expected, ranging from 33 percent at Merced to 47 percent at Davis in 2017. However, the yield rate to the University as a whole is 86 percent, demonstrating that the majority of these applicants have multiple enrollment options within the UC system. The two-year graduation rate for students entering UC with a TAG in 2015 is 63 percent which exceeds the overall two-year graduation rate of 56 percent. Santa Barbara graduated the highest percentage at 73 percent (465 students) in two years followed by Merced at 71 percent (5 students).

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[1] Of the 6,274 students who enrolled in 2017, only 221 students had just the ADT and no additional transfer preparation.
[2] According to the 2017 Accountability Report, UC's current two-year graduation rate for transfers is 56 percent. http://accountability.universityofcalifornia.edu/2017/chapters/chapter-3.html#3.1.3

Table 1
University of California
CCC Students Reporting an Associate Degree for Transfer

		Fall 2015			Fall 2016			Fall 2017		
		Counts	Admit, Yield & Grad	Average GPA	Counts	Admit & Yield Rates	Average GPA	Counts	Admit & Yield Rates	Average GPA
Universitywide	Applicants	10,995		3.32	10,363		3.32	11,108		3.34
	Admits	7,384	67%	3.46	7,445	72%	3.44	8,467	76%	3.44
	Enrolled	5,535	75%	3.48	5,526	74%	3.46	6,274	74%	3.46
	Graduated (2 yrs)	3,345	60%							
Berkeley	Applicants	5,351		3.45	4,912		3.43	5,322		3.46
	Admits	1,124	21%	3.76	1,086	22%	3.76	1,350	25%	3.75
	Enrolled	760	68%	3.74	742	68%	3.75	839	62%	3.74
	Graduated (2 yrs)	479	63%							
Davis	Applicants	4,609		3.32	4,291		3.33	4,671		3.36
	Admits	2,570	56%	3.52	2,807	65%	3.48	3,087	66%	3.50
	Enrolled	811	32%	3.38	868	31%	3.34	896	29%	3.37
	Graduated (2 yrs)	480	59%							
Irvine	Applicants	5,456		3.31	5,176		3.31	5,601		3.35
	Admits	2,545	47%	3.55	2,715	52%	3.52	3,209	57%	3.53
	Enrolled	639	25%	3.40	683	25%	3.40	880	27%	3.42
	Graduated (2 yrs)	342	54%							
Los Angeles	Applicants	6,368		3.43	5,894		3.40	6,343		3.43
	Admits	1,813	28%	3.71	1,681	29%	3.70	1,778	28%	3.74
	Enrolled	1,099	61%	3.67	997	59%	3.67	1,029	58%	3.71
	Graduated (2 yrs)	777	71%							
Merced	Applicants	843		3.06	913		3.08	1,099		3.11
	Admits	388	46%	3.24	566	62%	3.32	680	62%	3.25
	Enrolled	43	11%	3.11	56	10%	2.98	72	11%	3.18
	Graduated (2 yrs)	23	53%							
Riverside	Applicants	3,226		3.16	3,134		3.19	3,328		3.20
	Admits	2,024	63%	3.27	2,076	66%	3.33	2,419	73%	3.28
	Enrolled	451	22%	3.11	419	20%	3.18	501	21%	3.10
	Graduated (2 yrs)	260	58%							
San Diego	Applicants	5,143		3.38	4,676		3.37	4,974		3.38
	Admits	2,563	50%	3.66	2,440	52%	3.62	2,952	59%	3.56
	Enrolled	822	32%	3.57	671	28%	3.46	853	29%	3.41
	Graduated (2 yrs)	388	47%							
Santa Barbara	Applicants	4,995		3.32	4,951		3.33	5,306		3.35
	Admits	2,462	49%	3.57	2,887	58%	3.53	3,235	61%	3.54
	Enrolled	529	21%	3.42	764	26%	3.53	844	26%	3.41
	Graduated (2 yrs)	373	71%							
Santa Cruz	Applicants	2,943		3.20	2,823		3.23	3,089		3.24
	Admits	1,598	54%	3.35	1,659	59%	3.38	1,941	63%	3.36
	Enrolled	381	24%	3.17	326	20%	3.18	360	19%	3.19
	Graduated (2 yrs)	223	59%							

SOURCE: UC Office of the President, Student Affairs, Undergraduate Admissions, F15, F16, F17 ULONG, DM, & UCAP

Table 2
University of California
Transfer Admission Guarantee (TAG)

		Fall 2015			Fall 2016			Fall 2017		
		Counts	Admit, Yield & Grad Rates	Average GPA	Counts	Admit & Yield Rates	Average GPA	Counts	Admit & Yield Rates	Average GPA
Universitywide	Applicants	6,596		3.57	7,960		3.58	8,195		3.60
	Admits (TAG)	6,378	97%	3.58	7,754	97%	3.59	8,157	100%	3.60
	Enrolled (TAG)	2,675	42%	3.50	3,148	41%	3.52	3,351	41%	3.54
	Graduated (2 yrs)	1,676	63%							
	Admits (any UC)	6,464	98%	3.58	7,850	99%	3.59	8,171	100%	3.60
	Enrolled (any UC)	5,504	85%	3.58	6,642	85%	3.59	7,033	86%	3.60
Davis	Applicants	2,567		3.61	2,946		3.60	2,733		3.61
	Admits	2,457	96%	3.61	2,819	96%	3.61	2,713	99%	3.61
	Enrolled	1,193	49%	3.53	1,371	49%	3.54	1,265	47%	3.56
	Graduated (2 yrs)	712	60%							
Irvine	Applicants	1,206		3.72	1,747		3.72	2,062		3.72
	Admits	1,206	100%	3.72	1,747	100%	3.72	2,062	100%	3.72
	Enrolled	416	34%	3.68	603	35%	3.67	809	39%	3.67
	Graduated (2 yrs)	229	55%							
Merced	Applicants	24		3.17	34		3.15	43		3.28
	Admits	22	92%	3.15	33	97%	3.14	43	100%	3.28
	Enrolled	7	32%	3.47	10	30%	3.12	14	33%	3.34
	Graduated (2 yrs)	5	71%							
Riverside	Applicants	340		3.40	408		3.41	341		3.41
	Admits	335	99%	3.40	405	99%	3.41	334	98%	3.41
	Enrolled	145	43%	3.40	150	37%	3.43	115	34%	3.41
	Graduated (2 yrs)	97	67%							
Santa Barbara	Applicants	1,694		3.56	1,962		3.56	2,198		3.59
	Admits	1,694	100%	3.56	1,962	100%	3.56	2,198	100%	3.59
	Enrolled	635	37%	3.45	688	35%	3.45	801	36%	3.48
	Graduated (2 yrs)	465	73%							
Santa Cruz	Applicants	765		3.35	863		3.38	818		3.41
	Admits	664	87%	3.37	788	91%	3.39	807	99%	3.41
	Enrolled	286	43%	3.30	303	38%	3.34	318	39%	3.37
	Graduated (2 yrs)	168	59%							

SOURCE: UC Office of the President, Student Affairs, Undergraduate Admissions, F15, F16, F17 ULONG, DM, & UCAP